

PEYTON FIRE PROTECTION DISTRICT
PENSION BOARD MEETING

Administrative Offices

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www.peytonfiredistrict.com

NOTICE OF REGULAR MEETING AND AGENDA

<u>Board of Directors:</u>	<u>Office:</u>	<u>Term/Expires:</u>
Clayton Miller	Director	2027/May 2027
Amy Turner	Treasurer	2025/May 2025
David Rolenc	President	2027/May 2025
Ryan Orness	Director	2025/May 2025
Vacant	Director	2025/May 2025
Jeff Turner	Fire Chief	
Vacant	Secretary	

DATE: March 12, 2024 (Tuesday)

TIME: 6:30 p.m.

PLACE: *Physical Location*
Peyton Fire Protection District
13665 Railroad Street
Peyton, CO 80831

Zoom Meeting

<https://us02web.zoom.us/j/5469119353?pwd=SmtlcHJETFhCQUZEcVBBOGZVU3Fqdz09>

Phone Number: 1-719-359-4580

Meeting ID: 546 911 9353

Passcode: 912873

I. ADMINISTRATIVE MATTERS

A. Present Disclosures of Potential Conflicts of Interest.

B. Approve Agenda.

C. Review and approve the Minutes from the December 12, 2023 Pension Board Meeting (enclosure).

- D. Acknowledge the resignation of Victoria Markowski from the Board of Directors, effective February 13, 2024. Discuss appointment from membership.

- E. Consider appointment of Officers:

President _____
Treasurer _____
Secretary _____

II. PUBLIC COMMENT

A. _____

III. CORRESPONDENCE

A. _____

IV. UNFINISHED BUSINESS

A. _____

V. NEW BUSINESS

- A. Review and accept 2023 Fourth Quarter Financial Report (enclosures).

VI. OTHER BUSINESS

A. _____

VII. ADJOURNMENT **RECONVENE TO THE PEYTON FIRE PROTECTION DISTRICT BOARD MEETING.**

RECORD OF PROCEEDINGS

MINUTES OF A REGULAR MEETING OF THE BOARD OF DIRECTORS OF THE PEYTON FIRE PROTECTION DISTRICT PENSION BOARD MEETING HELD DECEMBER 12, 2023

A Regular Meeting of the Board of Directors of the Peyton Fire Protection District Pension Board (referred to hereafter as “Board”) was held on Tuesday, the 12th day of December, 2023 at 6:30 p.m. at the Peyton Fire Protection District Fire Station, 13665 Railroad Street, Peyton, Colorado 80831 and was also held by conference call. The meeting was open to the public.

ATTENDANCE

Directors In Attendance Were:

Clayton Miller
David Rolenc
Victoria Markowski
Jeff Turner
Eric Markowski

Following discussion, upon motion duly made by Director Miller, seconded by Director Rolenc and, upon vote, unanimously carried, the absences of Directors Turner and Orness were excused.

Also In Attendance Were:

David Solin; Special District Management Services, Inc. (“SDMS”)

Jack Reutzel, Esq.; Fairfield & Woods, P.C.

Oakley Revels; Assistant Chief

Firefighter Lt. Zoorob

DISCLOSURE OF POTENTIAL CONFLICTS OF INTEREST

Disclosure of Potential Conflicts of Interest: The Board discussed the requirements pursuant to the Colorado Revised Statutes to disclose any potential conflicts of interest or potential breaches of fiduciary duty to the Board of Directors and to the Secretary of State. Mr. Solin noted that there were no new conflicts of interest raised.

ADMINISTRATIVE MATTERS

Agenda: Mr. Solin reviewed the proposed agenda for the Pension Board’s Regular Meeting.

RECORD OF PROCEEDINGS

Following discussion, upon motion duly made by Director E. Markowski, seconded by Director J. Turner and, upon vote, unanimously carried, the Agenda was approved, as presented.

Minutes: The Board reviewed Minutes from the October 10, 2023 Pension Board Meeting.

Following discussion, upon motion duly made by Director E. Markowski, seconded by Director J. Turner and, upon vote, unanimously carried, the Minutes of the October 10, 2023 Pension Board Meeting were approved, as presented.

PUBLIC COMMENT

There were no public comments.

CORRESPONDENCE

There was no correspondence.

UNFINISHED BUSINESS

There was no unfinished business.

NEW BUSINESS

2023 Third Quarter Financial Report: The Board reviewed the 2023 third quarter financial report.

Following discussion, upon motion duly made by Director E. Markowski, seconded by Director J. Turner and, upon vote, unanimously carried, the Board accepted the 2023 third quarter financial report.

OTHER BUSINESS

There was no other business.

ADJOURNMENT

There being no further business to come before the Board at this time, upon motion duly made, seconded and, upon vote, unanimously carried, the meeting reconvened to the Peyton Fire Protection District Board meeting.

Respectfully submitted,

By: /s/ _____
Secretary for the Meeting

RECORD OF PROCEEDINGS

THESE MINUTES ARE APPROVED AS THE OFFICIAL DECEMBER 12, 2023 MEETING MINUTES OF THE PEYTON FIRE PROTECTION DISTRICT PENSION BOARD BY THE BOARD OF DIRECTORS SIGNING BELOW:

Clayton Miller

Jeff Turner

Amy Turner

David Rolenc

Ryan Orness

PEYTON FIRE PROTECTION DISTRICT
PENSION TRUST FUND
BALANCE SHEET
DECEMBER 31, 2023

<u>ASSETS</u>			
4-118	FPPA PENSION FUND	105,253.57	
	TOTAL ASSETS		105,253.57
<u>LIABILITIES AND EQUITY</u>			
<u>FUND EQUITY</u>			
4-450	FUND BALANCE	154,361.14	
	UNAPPROPRIATED FUND BALANCE:		
4-497	CURRENT EARNINGS	(60,318.84)	
	REVENUE OVER EXPENDITURES - YTD	11,211.27	
	BALANCE - CURRENT DATE	(49,107.57)	
	TOTAL FUND EQUITY		105,253.57
	TOTAL LIABILITIES AND EQUITY		105,253.57

PEYTON FIRE PROTECTION DISTRICT
PENSION TRUST FUND
STATEMENT OF REVENUE AND EXPENDITURES COMPARED TO BUDGET
FOR THE 12 MONTHS ENDING DECEMBER 31, 2023

	PERIOD ACTUAL	YTD ACTUAL	BUDGET	VARIANCE	PCNT
<u>REVENUE</u>					
4-510 DISTRICT'S CONTRIBUTION TO PLA	3,200.00	3,200.00	.00	(3,200.00)	.0
4-545 STATE CONTRIBUTION	3,671.00	3,671.00	.00	(3,671.00)	.0
4-560 INVESTMENT INCOME	318.08	1,128.10	.00	(1,128.10)	.0
4-561 UNREALIZED GAIN OR (LOSS)	4,079.67	6,900.49	.00	(6,900.49)	.0
4-565 REALIIZED GAIN OR (LOSS)	717.89	1,771.94	.00	(1,771.94)	.0
4-570 ACCRUED INCOME	14.88	52.73	.00	(52.73)	.0
4-575 OTHER INCOME (LOSS)	41.16	88.65	.00	(88.65)	.0
TOTAL REVENUE	12,042.68	16,812.91	.00	(16,812.91)	.0
<u>EXPENSES</u>					
4-610 PENSION FUND EXPENSES	1,797.46	5,601.64	.00	(5,601.64)	.0
TOTAL EXPENSES	1,797.46	5,601.64	.00	(5,601.64)	.0
EXCESS REVENUE OVER (UNDER) EXPENDITURES	10,245.22	11,211.27	.00	(11,211.27)	.0
FUND BALANCE - ENDING	10,245.22	11,211.27	.00	(11,211.27)	.0

**Fire and Police Pension Association
Peyton FPD Volunteers 7281-5
For the Twelve Months Ending December 31, 2023**

Beginning Balance	\$94,042.30
Plan Direct Inflows and Outflows	
Member Contributions	
Employer Contributions	\$3,200.00
Contributions from the SWDD Plan	
Refunds	
Affiliations/(Disaffiliations)	
Plan Transfers	
Net Benefits	
Plan Directed Expenses	
State Funding	\$3,671.00
Plan Direct Inflows and Outflows Sub-Total	\$6,871.00
Allocated Income and Expense	
Interest	\$644.88
Dividends	\$483.22
Other Income	\$88.65
Net Change Accrued Income	\$52.73
Unrealized Gain/Loss	\$6,900.49
Realized Gain/Loss	\$1,771.94
Defined Contribution Earnings (Net)	
Investment Expenses	(\$811.20)
Direct Expense Allocation	(\$1,358.15)
Other Expenses	(\$3,432.29)
Allocated Income and Expense Sub-Total	\$4,340.27
Ending Balance	\$105,253.57

Fire and Police Pension Association

Volunteer Fire Pension Plan Contributions PEYTON FPD 7281-5

For the Reporting Period: 01/01/2023 through 12/31/2023

Deposit Date	Employer Contributions	State Matching Funds	Total Remittance
10/09/2023	\$3,200.00	\$0.00	\$3,200.00
12/28/2023	\$0.00	\$3,671.00	\$3,671.00
Total Remittance			\$6,871.00
Calculated Contribution per the 01/01/2021 Actuarial Study			\$4,079.00
Difference Over/(Under)			\$2,792.00

Note: The Calculated Contribution amount is due to FPPA before 12/31/2023

**Fire and Police Pension Association
 Direct Expense Allocation Summary
 Peyton FPD Volunteers 7281-5
 For the Twelve Months Ending December 31, 2023**

Type of Expense	2023 Budget	Year-to-Date Expenses	Payment of 2023 Expenses
Actuarial Expenses	\$1,188.48	\$1,098.79	
Audit Expenses	\$160.32	\$160.32	
Other Asset Allocation Study Expenses			
Total Direct Allocated Expenses & Payments	\$1,348.80	\$1,259.11	

Actuarial expenses may exceed the budget related to asset allocation studies and implementation.

Contact Peggy Job at 720-479-2345 to obtain a detailed expense listing.

MEMORANDUM

To: FPPA Employers
From: Ahni Smith, Chief Operations Officer
Re: Impact of merger to create SRP for GASB 68 Reporting
Date: December 1, 2023

This memo is intended to assist in reviewing the potential impact to GASB 68 reporting in Employer financial statements of the merger of the Statewide Defined Benefit Plan (SWDB) and Statewide Hybrid Plan (SWH) to create the Statewide Retirement Plan (SRP) effective January 1, 2023.

The attached (unaudited) schedule details the contributions received to both the SWDB and SWH plans during 2022, as adjusted for GASB 68 reporting. This schedule is intended to show the scope of potential variance in reporting by department if the plans were merged as of the measurement date for the 2023 GASB 68 financial reporting year.

Column	Name	Description
A	Employer Fire and Police Department	Department Name
B	SWDB 2022	Contributions reported for SWDB employer departments for the 2022 calendar year
C	SWH 2022	Contributions reported for SWH employer departments for the 2022 calendar year
D	Combined	Summed contributions to represent the SRP equivalent 2022 calendar year (B + C)
E	SWDB%	SWDB proportionate share based on employer contributions (B / Total B)
F	SWH%	SWH proportionate share based on employer contributions (C / Total C)
G	Combined%	SRP equivalent proportionate share based on combined employer contributions (D / Total D)
H	SWDB NPL	Calculated SWDB proportion of the NPL as of the 12/31/2022 measurement date (E * SWDB NPL Schedule pg 3)
I	SWH NPA	Calculated SWH proportion of the NPA as of the 12/31/2022 measurement date (F * SWH NPA Schedule pg 3)
J	Combined NPL	Calculated SRP proportion of the NPL as of the 12/31/2022 measurement date (G * Combined NPL Schedule pg 3)
K	Variance	Calculated dollar amount of difference between the individual plans reported proportionate (NPL)/NPA to the combined SRP NPL (J – H - I)
	(NPL)/NPA	Net Pension Liability/Net Pension Asset displayed by plan on Schedule pg 3

I would like to highlight a few areas to consider or keep in mind for your own analysis:

- The official Statewide Retirement Plan GASB 68 report for the December 31, 2023 measurement date will certainly have a different result. This is just an estimate and is intended to be a tool you can use to determine if the merger has a material impact on your financial statements. If it is deemed material, it may require additional disclosure of the plan merger and possible impact to your financial statements in your December 31, 2023 financial statements or Annual Comprehensive Financial Report.
- The January 1, 2023 actuarial valuation is available on the FPPA website here – https://www.fppaco.org/PDF/ER/ER-Actuarial-OH-Vol/Valuation-Report_SRP.pdf

Table 6a – 6c are helpful in seeing how the assets and liabilities are combined for reporting and to agree to the amounts used for TPL in the schedule.

- The SWH plan reported the cost of the change in benefits due to the merger as Pension Expense in the GASB 68 report. The changes in benefits are effective January 1, 2023 and include an increased benefit multiplier for service earned prior to January 1, 2023 and inclusion of a “Rule of 80” normal retirement. Details of these benefit changes are included in the notes to the SWH GASB 68 report as of the December 31, 2022 measurement date.
- The employer departments most impacted by the effect of the merger are those that participated in the SWH.
 - The reporting will change from an NPA to and NPL.
 - The change in proportionate share is more meaningful as the Hybrid is a much smaller proportion of the merged plans. Table 14 in the January 1, 2023 actuarial valuation (linked above) details the difference in annual payroll and membership counts to demonstrate the difference in size of the plans.

A UNAUDITED Employer Fire and Police Department	B C D Contributions			E F G Calculated Proportionate Share			H I J Calculated NPL/NPA			K Calculated
	SWDB 2022	SWH 2022	Combined	SWDB %	SWH %	Combined%	SWDB NPL	SWH NPA	Combined NPL	Variance
STERLING POLICE	113,674		113,674	0.1452%	0.0000%	0.1418%	(128,859)	-	(128,859)	5,029
STRASBURG FPD #8	34,212		34,212	0.0437%	0.0000%	0.0427%	(38,782)	-	(37,269)	1,513
STRATMOOR HILLS FPD	35,246		35,246	0.0450%	0.0000%	0.0440%	(39,954)	-	(38,395)	1,559
SUMMIT FIRE & EMS FPD	480,681	36,106	516,787	0.6139%	1.9614%	0.6448%	(544,892)	28,605	(562,960)	(46,674)
TELLURIDE FPD	169,248		169,248	0.2161%	0.0000%	0.2112%	(191,857)	-	(184,370)	7,487
THORNTON FIRE	1,078,484	48,989	1,127,453	1.3774%	2.6601%	1.4068%	(1,222,551)	38,796	(1,228,187)	(44,432)
THORNTON POLICE	1,694,887	104,202	1,799,089	2.1646%	5.6605%	2.2449%	(1,921,295)	82,555	(1,959,831)	(121,091)
TIMBERLINE FPD	44,255		44,255	0.0565%	0.0000%	0.0552%	(50,167)	-	(48,209)	1,958
TRILAKES MONUMENT FPD	605,809		605,809	0.7737%	0.0000%	0.7559%	(686,735)	-	(659,936)	26,799
TRINIDAD FIRE	88,160	11,619	99,779	0.1126%	0.6312%	0.1245%	(99,937)	9,205	(108,694)	(17,962)
UPPER PINE RIVER FPD	182,440	9,600	192,040	0.2330%	0.5215%	0.2396%	(206,811)	7,606	(209,198)	(9,993)
WELLINGTON FPD	142,839		142,839	0.1824%	0.0000%	0.1782%	(161,920)	-	(155,601)	6,319
WEST DOUGLAS COUNTY FPD	9,645		9,645	0.0123%	0.0000%	0.0120%	(10,933)	-	(10,507)	427
WEST METRO FPD	2,738,246	337,420	3,075,666	3.4971%	18.3294%	3.8378%	(3,104,030)	267,325	(3,350,466)	(513,761)
WEST ROUTT FPD	27,538		27,538	0.0352%	0.0000%	0.0344%	(31,217)	-	(29,998)	1,218
WESTMINSTER FIRE	1,142,240	10,302	1,152,542	1.4588%	0.5596%	1.4381%	(1,294,824)	8,162	(1,255,518)	31,145
WESTMINSTER POLICE	1,409,928	120,841	1,530,769	1.8006%	6.5644%	1.9101%	(1,598,271)	95,738	(1,667,538)	(165,005)
WIGGINS POLICE	14,305		14,305	0.0183%	0.0000%	0.0178%	(16,216)	-	(15,583)	633
WINDSOR POLICE	349,134		349,134	0.4459%	0.0000%	0.4356%	(395,772)	-	(380,328)	15,445
WINDSOR SEVERANCE FPD	450,694		450,694	0.5756%	0.0000%	0.5624%	(510,899)	-	(490,962)	19,937
WRAY POLICE	30,970		30,970	0.0396%	0.0000%	0.0386%	(35,107)	-	(33,737)	1,370
YUMA POLICE	38,207		38,207	0.0488%	0.0000%	0.0477%	(43,311)	-	(41,621)	1,690
GRAND TOTAL, ALL DEPARTMENTS	78,301,240	1,840,866	80,142,106	100.0000%	100.0000%	100.0000%	(88,760,968)	1,458,447	(87,302,521)	(0)

	SWDB	SWH	Combined
TPL	3,752,109,029	106,056,059	
TPA	3,663,348,061	107,514,506	
(NPL)/NPA	(88,760,968)	1,458,447	(87,302,521) estimated

MEMORANDUM

To: Affiliated Volunteer Pension Plan Employers
From: Peggy Job, Senior Accountant
Re: Year Ending December 31, 2024
 Allocation Report, Annual Contributions Received & Direct Expense Allocation Summary
Date: February 14, 2024

Allocation Report

Investment Performance

Your plan assets are commingled for investment purposes in the Members’ Benefit Investment Fund – Long Term Pool (“Pool”). Returns for the Pool are as follows (returns for periods longer than one year are annualized):

As of 12/31/2023	Quarter	Year to Date	1 Year	3 Years	5 Years
Total Pool Net of Investment Expense*	5.02%	9.97	9.97	5.29	8.76

*FPPA Administrative Expenses are not included in the Total Pool Net of Investment Expense percentages.

The table below summarizes expenses as a percentage of net assets for the Pool:

Year	FPPA Administrative Expense*	Investment Management Expense	Total Expense Ratio
2023	0.17%	0.83%	1.00%
2022	0.14%	0.80%	0.94%
2021	0.12%	0.81%	0.93%
2020	0.13%	0.79%	0.92%
2019	0.13%	0.80%	0.93%

How to Calculate Your Plan Specific Expense Ratio

Your Allocation Report may reflect expenses specific to your plan such as actuarial expense and legal fees as well as expenses you directed FPPA to pay from your plan assets. These expenses are reflected in the line items *Plan Directed Expenses* and *Direct Expense Allocation*. As such, your plan’s administrative expenses may differ from the Pool. In order to calculate your plan’s administrative expense ratio, you will need to add the line items *Plan Directed Expenses*, *Direct Expense Allocation* and *Allocated Fees & Expenses* and divide by the *Ending Balance*.

Allocation Methodology

Investment Expenses and *Allocated Fees & Expenses* are separately allocated and separately reported in the Allocation Report. The *Investment Expenses* are allocated to each plan based on the plan’s proportion of total assets. The *Allocated Fees & Expenses* are allocated based on the plan’s proportion of total membership, including active, inactive and retired members as of December 31 of the prior year as defined by the guidelines within the Annual Comprehensive Financial Report. Member counts may be adjusted during the year for plan affiliation, disaffiliation, or reentry.

Review of the Report

Review the items *Member Contributions*, *Employer Contributions*, *Refunds*, *Affiliations*, *Net Benefits*, *Plan Directed Expenses* and *State Funding* and confirm that these amounts are correct year-to-date. **If any amount is not correct, please send a written response to FPPA by March 31, 2024. If FPPA does not receive a response March 31, 2024, you are confirming that these report items are correct.**

Annual Contributions Received

FPPA provides a schedule of your 2023 contributions received by FPPA year to date. This schedule compares contributions received in the current year to the actuarial required contributions for 2023. **Please be aware that this report shows contributions based on the date received by FPPA and does not consider if contributions relate to a prior year.**

Direct Expense Allocation Summary

Direct Expense Allocation

FPPA provides a summary of expenses directly allocated to your plan, payments received related to these expenses and the related annual budgeted amounts. These costs are identified as direct plan expenses and are charged directly to the plan as a reduction of plan assets. They are reflected in the *Direct Expense Allocation* row of your Allocation Report. You may contact me to request a detailed summary of these allocated expenses.

The direct expense allocation is comprised of costs for audit and actuarial services. The audit services relate to the SOC 1 Type 2 report over the operating effectiveness of FPPA's controls for processing data and transactions related to your plan. The SOC 1 Type 2 report has been provided since 2014 to assist employers in reporting in accordance with Governmental Accounting Standards Board Statement No. 68 (GASB 68), *Accounting and Financial Reporting for Pensions*. Actuarial services include the biennial funding valuation report (issued in odd years for Volunteer Firefighter plans and even years for Old Hire plans) and the annual GASB 68 report. Actuarial services are provided by Gabriel Roeder Smith & Co. Audit services are provided by Eide Bailly LLP.

Payment of Settlor Expenses

Please discuss these direct plan expenses with your legal counsel to determine if they are a "settlor" expense. The Department of Labor believes that the employer should bear the cost of settlor expenses. If you agree, you should reimburse the plan for these expenses. This payment is in addition to any employer contributions made to the plan or as determined by the actuary (the actuarially determined contribution).

To reimburse the plan for these costs, please send payment via ACH or wire to FPPA. These payments need to be identified separately from your actuarial required contribution in order to net out the expense. Please contact FPPA for ACH or wire Instructions.

If you have any questions regarding your allocation report or the direct allocated plan expenses, please call me at 303-770-3772 in Metro Denver or 800-332-3772 or email me at pjob@fppaco.org.

Allocation Report Descriptions

This report provides the beginning of year plan balance, year-to-date totals, and an ending plan balance as of the report date

Beginning Balance	Plan assets at the beginning of the year
Plan Direct Inflows and Outflows	
Member Contributions	Member Contributions made to the plan
Employer Contributions	Employer Contributions made to the plan
Contributions from the SWDD Plan	Contributions received for a member on disability rolling to a normal retirement
Refunds	Member withdrawal of funds from the plan
Affiliations/(Disaffiliations)	Plan affiliation or disaffiliation or idle funds distribution (typically a Volunteer Fire Plan matter)
Net Benefits	Benefits paid to retired members
Plan Directed Expenses	Payments from plan assets directed by the department Examples: legal, actuarial, and insurance expense
State Funding	State funding for volunteer plans
Plan Direct Inflows and Outflows Sub-Total	Sub-Total of the above activity
Allocated Income and Expense	
Interest*	Interest on investments
Dividends*	Dividends on investments
Other Income*	Other investment income
Net Change Accrued Income*	Change in accrued earnings for interest and dividends
Unrealized Gain/Loss*	Unrealized Gain/Loss on investments
Realized Gain/Loss*	Realized Gain/Loss on investments
Defined Contribution Earnings (Net)	Not applicable for Defined Benefit plans
Investment Expenses	Allocated share of FPPA investment expense
Direct Expense Allocation	Expenses directly allocated to the plan Examples: actuarial and audit fees
Other Expenses	Allocated share of FPPA administrative expense
Allocated Income and Expense Sub-Total	Sub-Total of the above activity
Ending Balance	Plan assets at period end

* Allocated from the Fire & Police Members' Benefit Investment Fund – Long Term Pool.

Statewide Hybrid Plan - Defined Benefit Component

GASB Statement No. 68
Schedule of Employer Contributions and
Schedule of Collective Pension Amounts

For the Measurement Period Ending December 31, 2022
and Employer Reporting Period Ending December 31, 2023

FPPA

Fire & Police Pension Association of Colorado





Independent Auditor's Report

To the Board of Directors
Fire and Police Pension Association of Colorado
Denver, Colorado

Report on the Audit of the Schedules

Opinions

We have audited the accompanying schedule of employer contributions of the Fire and Police Pension Association of Colorado Statewide Hybrid Plan - Defined Benefit Component for the year ended December 31, 2022 and related notes. We have also audited the rows titled net pension liability / (asset), total deferred outflows of resources excluding employer specific amounts, total deferred inflows of resources excluding employer specific amounts and pension plan expense (income) as of and for the year ended December 31, 2022 (specified row amounts) included in the accompanying schedule of collective pension amounts (collectively the Schedules) of the Fire and Police Pension Association of Colorado Statewide Hybrid Plan - Defined Benefit Component, and related notes.

In our opinion, the accompanying Schedules referred to above present fairly the employer contributions for the year ended December 31, 2022, the net pension liability / (asset), total deferred outflows of resources excluding employer specific amounts, total deferred inflows of resources excluding employer specific amounts, and total pension expense (income) for the Fire and Police Pension Association of Colorado Statewide Hybrid Plan - Defined Benefit Component as of and for the year ended December 31, 2022, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedules section of our report. We are required to be independent of the Fire and Police Pension Association of Colorado Statewide Hybrid Plan - Defined Benefit Component, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Schedules

Management is responsible for the preparation and fair presentation of the schedules in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of schedules that are free from material misstatement, whether due to fraud or error.

In preparing the Schedules, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fire and Police Pension Association of Colorado Statewide Hybrid Plan - Defined Benefit Component's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Schedules

Our objectives are to obtain reasonable assurance about whether the schedules as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fire and Police Pension Association of Colorado's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the schedules.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fire and Police Pension Association of Colorado's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of Fire and Police Pension Association of Colorado as of and for the year ended December 31, 2022, and our report thereon, dated May 18, 2023, expressed an unmodified opinion on those financial statements.

Restriction on Use

Our report is intended solely for the information and use of the Fire and Police Pension Association of Colorado (FPPA) management and Board of Directors, FPPA employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Eide Bailly LLP

Denver, Colorado
September 12, 2023

Fire & Police Pension Association of Colorado
Schedule of Employer Contributions
Statewide Hybrid Plan - Defined Benefit Component

Employer Fire and Police Department	Employer Contributions For the year ended December 31, 2022
AURORA FIRE	\$281,043
BROOMFIELD POLICE	9,722
CARBONDALE & RURAL FPD ADMIN	10,545
DILLON POLICE	55,159
EDGEWATER POLICE	9,921
ELIZABETH FPD	143,332
ENGLEWOOD POLICE	18,943
EVANS POLICE	211,660
GRANADA POLICE	4,348
GRAND JUNCTION FIRE	18,928
KEENESBURG POLICE	38,160
LAFAYETTE POLICE	36,034
LITTLETON POLICE	41,673
LONGMONT FIRE	9,877
LONGMONT POLICE	132,650
MILLIKEN POLICE	10,489
MONTE VISTA POLICE	20,055
POUDRE FIRE AUTHORITY	10,225
ROARING FORK FRA	21,414
SABLE ALTURA FPD	6,279
SHERIDAN POLICE	9,044
SOUTH METRO FIRE RESCUE FPD	62,306
SUMMIT FIRE & EMS FPD	36,106
THORNTON FIRE	48,969
THORNTON POLICE	104,202
TRINIDAD FIRE	11,619
UPPER PINE RIVER FPD	9,600
WEST METRO FPD	337,420
WESTMINSTER FIRE	10,302
WESTMINSTER POLICE	120,841
GRAND TOTAL, ALL DEPARTMENTS	\$1,840,866

Fire & Police Pension Association of Colorado
Schedule of Collective Pension Amounts
Statewide Hybrid Plan - Defined Benefit Component

	As of and for the year ended December 31, 2022
Net Pension Liability/(Asset)	<u><u>\$(1,458,447)</u></u>
Deferred Outflows of Resources	
Differences Between Actual and Expected Experience	\$6,415,595
Changes of Assumptions**	1,667,831
Net Difference Between Projected and Actual Investment Earnings	5,952,245
Total Deferred Outflows Excluding Employer Specific Amounts*	<u><u>\$14,035,671</u></u>
Deferred Inflows of Resources	
Differences Between Actual and Expected Experience	\$0
Changes of Assumptions	0
Net Difference Between Projected and Actual Investment Earnings	0
Total Deferred Inflows Excluding Employer Specific Amounts*	<u><u>\$0</u></u>
Pension Plan Expense/(Income)	<u><u>\$22,011,284</u></u>

* Employer specific amounts exclude two additional types of deferred outflows of resources and deferred inflows of resources. These amounts relate to (1) the net impact by employer from changes in proportion (that is, the allocation percentage) between reporting periods; and (2) differences between actual contributions made by an employer and their proportionate share of total contributions calculated based on the allocation percentage.

** Changes in Assumptions are recorded as Deferred Outflows or Deferred Inflows in the year changes are enacted and amortized over the average remaining expected service life in place during the initial year of the assumption change. Changes in assumptions were last made as a result of the Actuarial Experience Study in 2022.

Note 1: Plan Description

The Statewide Hybrid Plan (SWH) was established January 1, 2004 as a cost-sharing multiple-employer pension plan covering full-time firefighters and police officers from departments that elect coverage. The Plan may also cover clerical staff, other fire district personnel whose services are auxiliary to fire protection, or chiefs who have opted out of the Statewide Defined Benefit Plan. As of January 1, 2023, the Statewide Hybrid Plan and Statewide Defined Benefit Plan have merged to form the Statewide Retirement Plan (SRP) and the Statewide Hybrid Plan becomes the Hybrid Component of the Statewide Retirement Plan.

The SWH is comprised of two components: Defined Benefit and Money Purchase. With the latter component, members have the option of choosing among various investment options offered by an outside investment manager. Employers may not withdraw from the Plan once affiliated.

The SWH assets associated with the Defined Benefit Component are included in the Fire & Police Members' Benefit Investment Fund and the Plan assets associated with the Money Purchase Component and Deferred Retirement Option Plan (DROP) assets are included in the Fire & Police Members' Self-Directed Investment Fund.

The SWH is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available annual comprehensive financial report which can be obtained on FPPA's website at <http://www.FPPAco.org>.

Note 2: Description of Benefits

Through December 31, 2022, any member may retire from further service and become eligible for a normal retirement pension at any time after age 55, if the member has at least 25 years of service. Effective January 1, 2023, any member may qualify for normal retirement if the member's combined years of service and age equal at least 80, with a minimum age of 50 (Rule of 80).

The annual normal pension of the Defined Benefit Component is 1.5 percent of the average of the member's highest three years' pensionable earnings for each year of credited service. For service credit granted through December 31, 2022, the benefit factor used to calculate the member's retirement benefit is 1.9 percent of the average of the member's highest three years' pensionable earnings. This change in benefit factor was also applied to retired members effective January 1, 2023 as part of the formation of the Statewide Retirement Plan. Benefits paid to retired members of the Defined Benefit Component are evaluated and may be re-determined annually on October 1. The amount of any increase is based on the Board's discretion.

A member is eligible for early retirement within the Defined Benefit Component after attainment of age 50 with at least five years of credited service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis.

Upon termination, a member may elect to have all contributions, along with 5 percent as interest, returned as a lump sum distribution from the Defined Benefit Component. Alternatively, a member with at least five years of accredited service may leave contributions with the Defined Benefit Component of the Plan and remain eligible for a retirement pension at age 55 equal to 1.5 percent of the average of the member's highest three years' pensionable earnings for each year of credited service.

Note 3: Contributions

The Plan sets contribution rates at a level that enables all benefits to be fully funded at the retirement date of all members. The members of the SWH plan and their employers are currently each contributing at the rate determined by the individual employer, however, the rate for both employer and members must be at least 8 percent of the member's pensionable earnings. Effective January 1, 2023, the minimum required contribution rate for both employers and members will increase 0.125 percent annually through 2030 to reach a final minimum required contributions rate of 9 percent for both employers and members.

The amount allocated to the Defined Benefit Component is set annually by the FPPA Board of Directors. Excess contributions fund the Money Purchase Component of the Plan. The Defined Benefit Component contribution rate from July 1, 2021 through June 30, 2022 was 14.10 percent. The Defined Benefit Component contribution rate from July 1, 2022 through December 31, 2022 was 14.80 percent. Effective January 1, 2023 the Defined Benefit Component contribution rate is set at 13.90 percent.

Within the Money Purchase Component, members are always fully vested in their own contributions, as well as the earnings on those contributions. Vesting in the employer’s contributions within the Money Purchase Component, and earnings on those contributions occurs according to the vesting schedule set by the plan document at 20 percent per year after the first year of service to be 100 percent vested after 5 years of service. Employer and member contributions are invested in funds at the discretion of members.

Note 4: Basis of Presentation

The underlying financial information used to prepare the Schedule of Employer Contributions and Schedule of Collective Pension Amounts is based on FPPA’s financial statements. FPPA follows the accounting principles and reporting guidelines as set forth by the Governmental Accounting Standards Board. The financial statements are prepared using the accrual basis of accounting and reflect the overall operations of FPPA.

As reported in FPPA’s Other Supplementary Schedule of Fiduciary Net Position by Participating Employer in the December 31, 2022 Annual Report, employer contributions to the SWH - Defined Benefit Component were \$1,821,800 compared to total employer contributions of \$1,840,866 on the Schedule of Employer Contributions. Adjustments were made to the total employer contributions to annualize departments that joined the plan during the year, to reduce employer contributions to zero for departments that had no remaining members at year end, and for known significant adjustments of non-recurring amounts.

The Schedule of Collective Pension Amounts represents collective amounts for the SWH - Defined Benefit Component. This schedule excludes employer-specific deferral amounts that may need to be recognized to comply with Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. Specifically, these schedules exclude deferral amounts arising from the changes in employer proportion, differences between employer contributions and proportionate share of contributions, and employer contributions subsequent to the measurement date.

Note 5: Actuarial Valuation Dates

The collective total pension liability as of December 31, 2022 is based upon the January 1, 2023 actuarial valuation. The actuarially determined contributions as of December 31, 2022 are based upon the January 1, 2022 actuarial valuation.

Note 6: Collective Net Pension Liability/(Asset)

The components of the calculation of the net pension liability/(asset) of the SWH - Defined Benefit Component for participating departments as of December 31, 2022 are shown in the following table:

	December 31, 2022
Total Pension Liability (A)	\$106,056,059
Plan Fiduciary Net Position (B)	107,514,506
Employers’ Net Pension Liability/(Asset) (A-B)	(1,458,447)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (B/A)	101.38%

Note 7: Actuarial Assumptions

The actuarial valuations for the SWH - Defined Benefit Component were used to determine the total pension liability and actuarially determined contributions for the fiscal year ending December 31, 2022. The valuations used the following actuarial assumption and other inputs:

	Total Pension Liability	Actuarial Determined Contributions
Actuarial Valuation Date	January 1, 2023	January 1, 2022
Actuarial Method	Entry Age Normal	Entry Age Normal
Amortization Method	N/A	Level % of Payroll, Open
Amortization Period	N/A	30 Years
Long-term Investment Rate of Return, net*	7.0%	7.0%
Projected Salary Increases*	4.25% - 11.25%	4.25% - 11.25%
Cost of Living Adjustments (COLA)	0.0%	0.0%
*Includes Inflation at	2.5%	2.5%

For determining the total pension liability, the post-retirement mortality tables for non-disabled retirees uses the Pub-2010 Safety Healthy Annuitant Mortality Tables projected with the ultimate values of the MP-2020 projection scale. The pre-retirement off-duty mortality tables are adjusted to 60% of the MP-2020 mortality tables for active employees. The on-duty mortality rate is 0.00015.

For determining the actuarially determined contributions, the post-retirement mortality tables for non-disabled retirees uses the 2006 central rates from the RP-2014 Annuitant Mortality Tables projected to 2018 using the MP-2017 projection scales, and the projected prospectively using the ultimate rates of the scale for all years. The pre-retirement off-duty mortality tables are adjusted to 50% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00015.

At least every five years the FPPA's Board of Directors, in accordance with best practices, reviews its economic and demographic actuarial assumptions. At its July 2022 meeting, the Board of Directors reviewed and approved recommended changes to the actuarial assumptions. The recommendations were made by the FPPA's actuaries, Gabriel, Roeder, Smith & Company, based upon their analysis of past experience and expectations of the future. The assumption changes were effective for actuarial valuations beginning January 1, 2023. The actuarial assumptions impact actuarial factors for benefit purposes such as purchases of service credit and other benefits where actuarial factors are used.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (assumed at 2.5 percent). Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2022 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	35%	8.93%
Equity Long/Short	6%	7.47%
Private Markets	34%	10.31%
Fixed Income - Rates	10%	5.45%
Fixed Income - Credit	5%	6.90%
Absolute Return	9%	6.49%
Cash	1%	3.92%
Total	100%	

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the Board's funding policy, which establishes the contractually required rates under Colorado statutes. Based on those assumptions, the SWH - Defined Benefit Component plan fiduciary net position was projected to be available to make all the projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Note 8: Discount Rate

Projected benefit payments are required to be discounted to their actuarial present values using a single discount rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent that the plan's fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the plan's projected fiduciary net position is not sufficient to pay benefits).

For the purpose of this valuation, the expected rate of return on pension plan investments is 7.00 percent; the municipal bond rate is 4.05 percent (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting single discount rate is 7.00 percent.

Regarding the sensitivity of the net pension liability/(asset) to changes in the single discount rate, the following presents the plan's net pension liability/(asset), calculated using a single discount rate of 7.00 percent, as well as what the plan's net pension liability/(asset) would be if it were calculated using a single discount rate that is one percent lower or one percent higher:

1% Decrease 6.00%	Single Discount Rate Assumption 7.00%	1% Increase 8.00%
\$11,012,799	\$(1,458,447)	\$(11,920,749)

Note 9: Reconciliation of Collective Deferred Outflows and Inflows of Resources

The following tables present the SWH - Defined Benefit Component collective deferral reconciliations showing beginning deferrals as of December 31, 2021 adding the current year collective deferrals and adjusting for the current year amortization of deferrals to arrive at the ending December 31, 2022 collective deferral amounts:

Deferred Outflows of Resources

	Difference Between Actual and Expected Experience	Changes in Assumptions	Net Difference Between Projected and Actual Investment Earnings
Beginning Deferral Amounts as of Measurement Date, December 31, 2021	\$7,573,218	\$932,880	\$(10,742,175)
Deferral Amounts Added	1,981,469	1,302,059	17,498,887
Total Amortization Amounts Recognized in Pension Expense	(3,139,092)	(567,108)	(804,467)
Outstanding Deferral Amounts as of Measurement Date, December 31, 2022	\$6,415,595	\$1,667,831	\$5,952,245

Deferred Inflows of Resources

	Difference Between Actual and Expected Experience	Changes in Assumptions	Net Difference Between Projected and Actual Investment Earnings
Beginning Deferral Amounts as of Measurement Date, December 31, 2021	\$0	\$0	\$0
Deferral Amounts Added	0	0	0
Total Amortization Amounts Recognized in Pension Expense	0	0	0
Outstanding Deferral Amounts as of Measurement Date, December 31, 2022	\$0	\$0	\$0

Note 10: Net Amount of Collective Deferred Inflows and Outflows of Resources Recognized in the Collective Net Pension Expense in Subsequent Years

The following table presents the SWH - Defined Benefit Component net amount of collective deferred inflows and outflows of resources that will be recognized in the collective pension expense for each of the subsequent five years and in the aggregate thereafter:

For the Plan Year Ended December 31,	Amounts Recognized in Collective Pension Expense
2023	\$3,117,030
2024	2,815,580
2025	3,215,512
2026	4,220,468
2027	533,871
Thereafter	133,210

Note 11: Average Remaining Expected Service Life

The average of the expected remaining service lives of all members in the plan, including active and inactive members, is 6.2537 years determined as of the beginning of the December 31, 2022 measurement period.

Note 12: Collective Pension Expense/(Income)

Collective Pension Expense/(Income)	For the Plan Year Ended December 31, 2022
Service Cost	\$1,841,477
Interest on the Total Pension Liability	5,466,099
Current-Period Benefit Changes*	21,105,507
IRC 414(h)(2) Employer-paid Member Contributions	(882,868)
Member Purchases of Service Credit	(2,049,549)
Projected Earnings on Plan Investments	(8,126,164)
Pension Plan Administrative Expense	146,115
Other Changes in Plan Fiduciary Net Position	0
Recognition of Outflow of Resources due to Liabilities	3,706,200
Recognition of Outflow of Resources due to Assets	804,467
Total Pension Plan Expense/(Income)	\$22,011,284

*Current-Period Benefit Changes reflect the impact of granting a COLA during 2022, implementing the 'Rule of 80' normal retirement benefit and increasing the benefit factor from 1.5 percent to 1.9 percent for service credited prior to January 1, 2023 for all members.

Note 13: Components of Schedule of Collective Pension Amounts

Net Pension Liability/(Asset)

The collective net pension liability/(asset) is the total pension liability less the fiduciary net position for the SWH - Defined Benefit Component.

Difference Between Actual and Expected Experience

The difference between actual and expected experience with regard to economic and demographic factors is amortized over a closed period equal to the average of the expected remaining service life of active and inactive members. The first year amortization is recognized as pension expense with the remaining years shown as either a deferred outflow of resources or a deferred inflow of resources.

Net Difference Between Actual and Projected Investment Earnings on Pension Plan Investments

The difference between the actual earnings on pension plan investments compared to the SWH - Defined Benefit Component's expected rate of return of 7.0 percent is amortized over a closed period of five years. The first year of amortization is recognized as pension expense with the remaining years shown as either a deferred outflow of resources or a deferred inflow of resources.

Changes in Assumptions

The change in assumptions about future economic or demographic factors or other inputs is amortized over a closed period equal to the average of the expected remaining service life of active and inactive members. The first year amortization is recognized as pension expense with the remaining years shown as either a deferred outflow of resources or a deferred inflow of resources.

Total Deferred Outflows Excluding Employer Specific Amounts

The total deferred outflows excluding employer specific amounts resulting from the difference between actual and expected experience, the net difference between projected and actual investment earnings on pension plan investments, and the changes in assumptions.

Total Deferred Inflows Excluding Employer Specific Amounts

The total deferred inflows excluding employer specific amounts resulting from the difference between actual and expected experience and the changes in assumptions.

Collective Pension Plan Expense/(Income)

Collective pension plan expense/(income) includes changes in the collective net pension liability, projected earnings on pension plan investments, and the amortization of deferred outflows and inflows of resources in the current period. Pension income should be reported as a credit in pension expense.

Note 14: Subsequent Events

Statewide Retirement Plan

During 2022, House Bill 22-1034 was signed into law. This legislation combines the assets and liabilities of the Statewide Defined Benefit Plan and Statewide Hybrid Plan to form the Statewide Retirement Plan effective January 1, 2023. The Statewide Hybrid Plan became the Hybrid Defined Benefit Component of the Statewide Retirement Plan. The impact of changes due to this merger effective January 1, 2023 as it relates to the Hybrid Component of the Statewide Retirement Plan are reflected in the Notes above.